MANISTEE COUNTY LIBRARY REPORT ON FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2008

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INDEPENDENT AUDITORS' REPORT

January 21, 2009

Board of Trustees Manistee County Library Manistee, Michigan

We have audited the accompanying financial statements of the governmental activities and each major fund of Manistee County Library as of and for the year ended September 30, 2008, which collectively comprise the Library's basic financial statements as listed in the table of contents. These basic financial statements are the responsibility of the Library's management. Our responsibility is to express an opinion on these basic financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the basic financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of Manistee County Library as of September 30, 2008, and the respective changes in financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued a report dated January 21, 2009 on our consideration of Manistee County Library's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

The managements discussion and analysis and required budgetary comparison information identified in the table of contents, are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquires of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

Certified Public Accountants

This section of Manistee County Library's annual financial report presents its discussion and analysis of the Library's financial performance during the fiscal year ending September 30, 2008.

Financial Highlights

The Library had higher than originally budgeted revenues in penal fines, state aid, contributions, and interest income. Total revenues increased over last year by \$89,824 with the largest part being an increase of \$96,418 in property tax revenue. However, the library saw a decrease from the prior year's revenue in penal fines, state aid, and interest income. Total general fund expenditures for the year increased \$54,839 from the previous year. The largest part of the increase was of \$30,232 in library books and materials used by the patrons. There was a major improvement in the current change in fund balance which had an increase of \$291,090 while the prior year was an increase of \$256,105.

Overview of the Financial Statements

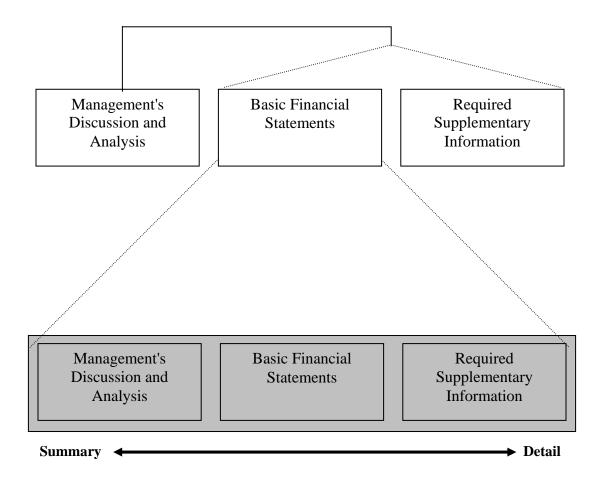
This annual report consists of three parts: management's discussion and analysis (this section), the basic financial statements, and required supplementary information. The basic financial statements include two kinds of statements that present different views of the Library.

- The first two statements are *Library-wide financial statements* that provide both *short-term* and *long-term* information about the Library's *overall* financial status.
- The remaining statements are *fund financial statements* that focus on *individual parts* of the Library, reporting the Library's operations in more detail than the Library-wide statements.
- The *governmental funds statements* tell how basic services were financed in the short term as well as what remains for future spending.
- Capital Projects Funds statements provide information about capital projects during the year.

The financial statements also include notes that explain some of the information in the statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the financial statements with a comparison of the Library's budget for the year. Figure A-1 shows how the various parts of this annual report are arranged and related to one another.

Figure A-1

Organization of Manistee County Library Annual Financial Report



Library-wide Statements

The Library-wide statements report information about the Library as a whole using accounting methods similar to those used by private-sector companies. The statement of net assets includes all of the Library's assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two Library-wide statements report the Library's *net assets* and how they have changed. Net assets - the difference between the Library's assets and liabilities - is one way to measure the Library's financial health or *position*.

- Over time, increases or decreases in the Library's net assets are an indicator of whether its financial position is improving or deteriorating, respectively.
- To assess the Library's overall health, you need to consider additional non-financial factors such as changes in the Library's property tax base and the condition of buildings and other facilities.

Fund Financial Statements

The fund financial statements provide more detailed information about the Library's funds, focusing on its most significant or "major" funds: not the Library as a whole. Funds are accounting devices the Library uses to keep track of specific sources of funding and spending on particular programs:

- Some funds are required by state law.
- The Library establishes other funds to control and manage money for particular purposes or to show that it is properly using certain revenues.

The Library has one kind of fund:

• Governmental funds: Most of the Library's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the Library's programs. Because this information does not encompass the additional long-term focus of the Library-wide statements, this report includes reconciliation schedules that explain the relationship (or differences) between the Library-wide Statements and the Fund Financial Statements.

Financial Analysis of the Library as a Whole

Net assets. The Library's combined net assets were \$1,695,079 on September 30, 2008, an increase of 22.49% from the prior year. Figure A-2 illustrates the valuation of net assets on September 30, 2008 and 2007.

Figure A-2

Condensed Statement of Net Assets

	9/30/08		9/30/07		
Assets					
Current	\$	935,427	\$	650,549	
Non-Current		988,179		966,069	
	\$	1,923,606	\$	1,616,618	
Liabilities			-		
Current	\$	228,527	\$	132,741	
Non-Current				100,000	
		228,527		232,741	
Net Assets					
Invested in capital assets, net of					
assets, net of related debt		988,179		853,568	
Unrestricted		706,900		530,308	
		1,695,079		1,383,877	
Liabilities and					
Net Assets	\$	1,923,606	\$	1,616,618	

The Library's improved financial position is the product of many factors. The increase in property tax revenue, and contributions are the main contributing factors.

Changes in net assets. The Library's total revenue of approximately \$1,500,000 exceeded expenditures; increasing net assets by \$311,202(see Figure A-3).

The Library's approximately \$1,189,000 of expenses is predominantly related to personnel (62.4 percent).

Figure A-3

Changes in Net Assets from Operating Results

	 2007-08		2006-07
REVENUES:			
Property taxes	\$ 1,092,367	\$	995,949
Penal fines	280,876		289,462
State aid	18,007		22,075
Contributions	69,162		57,838
Interest income	22,197		27,787
Fines	11,971		10,832
Gain (Loss) on sale of fixed assets	(2,829)		387
Other services	 8,249		8,950
Total			
Total revenues	 1,500,000		1,413,280
EXPENDITURES:			
Salaries and fringe benefits	743,167		728,783
Materials	7,717		50,791
Supplies	8,915		9,686
Professional and contractual services	64,720		73,929
Branch expenses	85,161		57,002
Conferences, workshops and travel	3,387		2,713
Utilities	30,766		34,161
Building repairs and maintenance	39,022		29,810
Depreciation	198,556		191,157
Other expenditures	 7,387		10,517
Total expenditures	 1,188,798		1,188,549
INCREASE IN NET ASSETS	\$ 311,202	\$	224,731

Financial Analysis of the Library's Funds

The strong financial performance of the Library as a whole is reflected in its governmental funds. As the Library completed the year, its governmental fund reported a fund balance of \$720,877.

General Fund Budgetary Highlights

Over the course of the year, the Library revised the annual operating budget twice. The significant items causing budget adjustments are enumerated below.

- Higher than expected revenue from contributions, state aid, and penal fines
- Lower than expected expenditures for salaries, fringe benefits, and Capital Outlay.

Although the Library's final budget for the general fund anticipated the revenues would exceed expenditures by \$135,865, the actual results for the year shows a \$291,090 excess. The chart presented in Figure A-4 compares the general fund budgets and actual expenditures, primarily by object.

Figure A-4

General Fund Expenditures - Budget versus Actual

	Budget		Actual		V	ariance
Salaries and Benefits	\$	789,135	\$	741,169	\$	47,966
Supplies		13,500		8,915		4,585
Library books and materials		195,915		181,626		14,289
Professional and Contractual Services		75,100		64,720		10,380
Branch Expenses		92,530		85,161		7,369
Conferences, Workshops, and Travel		6,000		3,387		2,613
Utilities		35,050		30,766		4,284
Building Repairs and Grounds		40,875		39,022		1,853
Capital Outlay		75,600		49,861		25,739
Other Expenditures		10,875		7,387		3,488
						·
	\$	1,334,580	\$	1,212,014	\$	122,566

Capital Asset and Debt Administration

Capital Assets

By the end of 2008, the Library had invested approximately \$2.8 million in a broad range of capital assets, including buildings improvements, books, computer and audio-visual equipment. Total depreciation expense for the year exceeded \$198,000. Figure A-5 details the historical costs, accumulated depreciation, and book value of the Library's capital assets.

Figure A-5
Statement of Capital Assets

	 Beginning of year	 Additions	 tirements/ assifications	 End of year
Leasehold improvements Furniture and fixtures	\$ 315,188 142,881	\$ 29,865 10,038	\$	\$ 345,053 152,919
Computer and related equipment	164,078	31,496	46,593	148,981
Library Books	 1,990,844	 152,371	 	 2,143,215
	2,612,991	223,770	46,593	2,790,168
Accumulated Depreciation	 1,646,922	\$ 198,556	\$ 43,489	 1,801,989
Net capital assets	\$ 966,069			\$ 988,179

Debt administration

The following is a summary of the changes in long-term liabilities for the year ended September 30, 2008:

	 Beginning Balance	Ac	dditions	R	eductions	Ending Balance	e within ne year
Governmental Activities: Notes payable: Promissory note	\$ 112,500	\$		\$	112,500	\$	\$
Other liabilities: Termination benefits	 16,979		1,998			 18,977	 5,000
Total long-term liabilities	\$ 129,479	\$	1,998	\$	112,500	\$ 18,977	\$ 5,000

Factors Bearing on the Library's Future

At the time these financial statements were prepared and audited, the Library was aware of two circumstances that could significantly affect its financial health in the future:

- The current facilities will need major capital improvements and maintenance.
- The Library is in the beginning stages of developing a Master plan for the future.

Contacting the Library's Financial Management

This financial report is designed to provide the Library's citizens, taxpayers, customers with a general overview of the Library's finances and to demonstrate the Library's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Manistee County Library Business Office, 95 Maple Street, Manistee, Michigan.



MANISTEE COUNTY LIBRARY STATEMENT OF NET ASSETS SEPTEMBER 30, 2008

ASSETS

Current Assets:		
Cash and cash equivalents	\$	841,248
Restricted cash		37,067
Receivables:		
Accounts		10,030
Penal fines		44,413
Taxes		2,669
Total current assets		935,427
		
Noncurrent assets:		
Capital assets, net of accumulated depreciation		988,179
	ф	1 022 000
	<u>\$</u>	1,923,606
LIABILITIES AND NET ASSETS		
Current liabilities:		
Accounts payable	\$	40,930
Accrued expenses		187,597
Total current liabilities		228,527
Net assets:		
Invested in capital assets, net of related debt		988,179
Unrestricted		706,900
	-	
Total net assets		1,695,079
	\$	1,923,606

MANISTEE COUNTY LIBRARY STATEMENT OFACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2008

			Ar	et (expenses) nd changes in Net assets		
Functions/Programs	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions		Total
Governmental activities:	\$ 1,188,798	\$ 20,220	\$ 87,169	\$	\$	(1,081,409)
	General revenues:					
		ied for general purp	oses			1,092,367
	Penal fines					280,876
	Interest and investi	ment earnings				22,197
	Loss on sale of cap	oital assets				(2,829)
	Total General 1	revenues				1,392,611
	CHANGES IN	NET ASSETS				311,202
	Net assets – beginni	ing of year				1,383,877
	Net assets – end of	year			\$	1,695,079

MANISTEE COUNTY LIBRARY BALANCE SHEETS GOVERNMENTAL FUNDS SEPTEMBER 30, 2008

		General
ACCEPTEC		Fund
ASSETS		
Cash and cash equivalents	\$	841,248
Restricted cash		37,067
Receivables:		
Accounts		10,030
Penal fines		44,413
Taxes		2,669
	\$	935,427
		
LIABILITIES AND FUND BALANCES		
BALANCES		
Liabilities:		
Accounts payable	\$	40,930
Accrued expenses	· <u>· </u>	173,620
Total liabilities		214,550
		214,330
Fund balances:		
Unreserved:		
Designated:		
TES litigation		5,000
Short term disability		5,000
Sick leave		18,977
Storm water issues		25,000
Undesignated		666,900
Total fund balances		720,877
	<u>\$</u>	935,427

MANISTEE COUNTY LIBRARY RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET WITH THE STATEMENT OF NET ASSETS SEPTEMBER 30, 2008

Amounts reported for governmental activities in the statement of net assets are different because:

Total Fund Balance - Governmental Funds	\$ 720,877
Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in governmental funds:	
Cost of capital assets Accumulated deprecation	2,790,168 (1,801,989)
Compensated absences not currently due are included as a liability	 (13,977)
Total net assets - governmental activities	\$ 1,695,079

MANISTEE COUNTY LIBRARY STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2008

	General
	Fund
REVENUES:	
Property taxes	\$ 1,092,367
Penal fines	280,876
State aid	18,007
Contributions and grants	69,162
Interest income	22,197
Fines	11,971
Book sales	275
Other services	8,249
Total revenues	1,503,104
EXPENDITURES:	
Salaries and fringe benefits	741,169
Supplies	8,915
Library books and materials	181,626
Professional and contractual services	64,720
Branch expenses	85,161
Conferences, workshops and travel	3,387
Utilities	30,766
Building repairs and maintenance	39,022
Capital outlay	49,861
Other expenditures	7,387
Total expenditures	1,212,014
NET CHANGES IN FUND BALANCES	291,090
FUND BALANCES:	
Beginning of year	429,787
End of year	\$ 720,877

MANISTEE COUNTY LIBRARY RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2008

Amounts reported for governmental activities in the statement of activities are different because:

Total net change in fund balances – governmental funds		\$	291,090			
Increase in accrual for long-term compensated absences reported statement of activities, but not in the fund statements		(1,998)				
Capital outlays to purchase capital assets and books are recorded in governmental funds as expenditures. However, for governmental activities those costs are shown in the statement of net assets and a depreciated over their estimated useful lives as annual depreciation in the statement of activities. This amount by which depreciation exceeded capital outlays in the period.						
	Capital outlays Net disposals	223,770 (3,104)	22 110			
	Depreciation expense	(198,556)	22,110			
Change in net assets of governmental activities		<u>\$</u>	311,202			

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of Manistee County Library (the Library) have been prepared in conformity with U.S. generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the Library's accounting policies are described below.

A. Reporting Entity

Manistee County Library is operated as a Special Revenue Fund and Capital Projects Fund of the County of Manistee. Manistee County Library is located in Manistee, Michigan, with branch libraries on Onekama, Arcadia, Bear Lake, Kaleva and Wellston, Michigan.

In evaluating how to define the Library, for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit in the reporting entity was made by applying the criteria set forth in GAAP, currently GASB Statement #14, *The Financial Reporting Entity*.

Based on the application of these criteria, the financial statements of Manistee County Library contain all the funds controlled by the Library's Board as no other entity meets the criteria to be considered a blended component unit or a discretely presented component unit of the Library.

B. Government-wide and fund financial statements

The government-wide financial statements (i.e., the statement of net assets and the statement of changes in net assets) report information on all of the nonfiduciary activities of the Library. For the most part, the effect of the interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. The Library has no business-type activities.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from the goods, services or privileges provided by a given function and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. The library has no responsibility for any fiduciary funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

C. Measurement Focus, Basis of Accounting and Basis of Presentation

The government-wide financial statements are reported using the *economic resources* measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provided have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the library considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences are recorded only when a payment is due.

The Library reports the following major governmental funds:

The *general fund* is the Library's primary operating fund. It accounts for all financial resources of the Library, except those required to be accounted for in another fund.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in the government-wide financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Property taxes, penal fines, interest and charges for services are susceptible to accrual. Other receipts and taxes become measurable and available when cash is received by the Library and are recognized as revenue at that time.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

D. Assets, Liabilities and Equity

1. Cash and investments

Cash includes amounts in demand deposits and certificates of deposit.

The Library reports its investments in accordance with GASB Statement No. 31, Accounting and Financial Reporting for Certain Investments and for External Investment Pools and GASB Statement No. 40, Deposit and Investment Risk Disclosure. Under these standards, certain investments are valued at fair value as determined by quoted market prices, or by estimated fair values when quoted market prices are not available. The standards also provide that certain investments are valued at cost (or amortized cost) when they are of a short-term duration, the rate of return is fixed, such as certificates of deposit, and the Library intends to hold the investment until maturity.

State statutes authorize the Library to invest in bonds and other direct and certain indirect obligations of the U.S. Treasury; certificates of deposit, savings accounts, deposit accounts, or depository receipts of a bank, or credit union, which is a member of the Federal Deposit Insurance Corporation, or Nation Credit Union Administration, respectively; in commercial paper rated at the time of purchase within the three highest classifications established by not less than two standard rating services and which mature not more than 270 days after the date of purchase. The Library is also authorized to invest in U.S. Government or federal agency obligation repurchase agreements, bankers' acceptances of U.S. banks, and mutual funds composed of investments as outlined above.

2. Short-term Interfund Receivables/Payables

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as "due from other funds" or "due to other funds" on the balance sheet in the governmental fund financial statements.

3. Property Taxes

Property taxes levied by the Library are collected by Manistee County and periodically remitted to the Library. The taxes are levied as of December 1 and are due upon receipt of the billing by the taxpayer and become a lien on the first day of the levy year. The actual due date is February 14, after which time the bills become delinquent and penalties and interest may be assessed by the collecting entity. Library property tax revenues are recognized when levied to the extent that they result in current receivables (collected within sixty days after year end). Amounts received subsequent to November 14 are recognized as revenue when collected.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

D. Assets, Liabilities and Equity (continued)

For the year ended September 30, 2008, the Library levied the following amounts per \$1,000 of taxable valuation:

Fund	 Mills
General Fund	.9575

4. Capital Assets

The furnishings and equipment purchased by the municipalities in which the branch libraries are located are the property of these municipalities unless indicated in the agreements with the municipalities. All other purchases of equipment made and all other assets currently being used by the Manistee County Library are the property of Manistee County. The library has the right to use this equipment as long as the library is in operations.

Capital assets, which include property, plant, equipment are reported in the government-wide financial statements. Capital assets are defined by the Library as assets with an initial individual cost of more than \$500 and an estimated useful life of more than one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donations.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Property and equipment of the Library is depreciated using the straight line method over the following estimated useful lives:

Leasehold improvements	20 yrs
Books	7 yrs
Furniture and fixtures	20 yrs
Computer equipment	10 yrs

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

D. Assets, Liabilities and Equity (continued)

5. Compensated Absences

Prior Library policy permitted employees to accumulate earned unused sick pay benefits. All sick pay is accrued in the government-wide financial statement. A liability for these amounts is reported in governmental funds only if they are expected to be liquidated with expendable available resources (generally sixty days). Current policy does not allow employees to carryover unused sick pay.

6. Long-term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the statement of net assets.

For governmental fund types, bond premiums and discounts, as well as issuance costs, are recognized during the current period. Bond proceeds are reported as other financing sources net of applicable premium or discount. Issuance costs, even if withheld from the actual net proceeds received, are reported as debt service expenditures.

7. Fund Balance

In the fund financial statements, the unreserved fund balances for governmental funds represent the amount available for budgeting future operations. The reserved fund balances for governmental funds represent the amount that has been legally identified for specific purposes or indicates that a component of assets does not constitute "available spendable resources." The designated fund balances for governmental funds represent tentative plans for future use of financial resources.

8. Use of Estimates

The process of preparing general purpose financial statements in conformity with generally accepted accounting principles requires the use of estimates and assumptions regarding certain types of assets, liabilities, revenues, and expenditures. Such estimates primarily relate to unsettled transactions and events as of the date of the financial statements. Accordingly, upon settlement, actual results may differ from estimated amounts.

NOTE 2 – STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

A. Budgetary information

Budgets are adopted on a basis consistent with generally accepted accounting principles. Annual appropriations budgets are adopted for the general, special revenue and debt service funds. All annual appropriations lapse at fiscal year end.

The Library follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1. The Library Administrator submits to the Board of Trustees a proposed operating budget for the fiscal year commencing on October 1. The operating budget includes proposed expenditures and the means of financing them. The level of control for the budgets is at the functional level as set forth in the combined statement of revenues, expenditure and changes in fund balances budget and actual GAAP basis general funds.
- 2. Public hearings are conducted to obtain taxpayer comments.
- 3. Prior to October 1, the budget is legally adopted by the Board of Trustees resolution pursuant to the Uniform Budgeting and Accounting Act (P.A. 621 of 1978). The Act requires that the budget be amended prior to the end of the fiscal year when necessary to adjust appropriations if it appears that revenues and other financing sources will be less than anticipated or so that expenditures will not be in excess of original estimates. Expenditures shall not be made or incurred, unless authorized in the budget, or in excess of the amount appropriated.
- 4. The Administrator is authorized to transfer budgeted amounts between major expenditure functions within any fund; however, these transfers and any revisions that alter the total expenditures of any fund must be approved by the Board of Trustees.
- 5. Formal budgetary integration is employed as a management control device during the year for the general fund.
- 6. The budget as presented, has been amended. Supplemental appropriations were made during the year with the last one approved prior to September 30th.

NOTE 3 – DEPOSITS, INVESTMENTS AND CREDIT RISK

Cash and cash equivalents are held separately in the name of the Library by each of the Library's funds.

Deposits

At year-end, the carrying amount of the Library's deposits, including certificates of deposits of \$403,467, was \$877,765 and the bank balance was \$898,263 of which \$237,067 was covered by federal depository insurance and \$661,196 was uninsured and uncollateralized. The Library has \$550 in petty cash on hand.

The library has no investments as of September 30, 2008. The library has the following risk disclosures:

Interest Rate Risk – The library does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Credit Risk - State statutes authorize the library to invest in bonds and other direct and certain indirect obligations of the U.S. Treasury; certificates of deposit, savings accounts, deposit accounts, or depository receipts of a bank, saving and loan association, or credit union, which is a member of the Federal Deposit Insurance Corporation, Federal Savings and Loan Insurance Corporation, or Nation Credit Union Administration, respectively; in commercial paper rated at the time of purchase within the three highest classifications established by not less than two standard rating services and which mature not more than 270 days after the date of purchase. The library is also authorized to invest in U.S. Government or federal agency obligation repurchase agreements, bankers' acceptances of U.S. banks, and mutual funds composed of investments as outlined above. The library has no investment policy that would further limit its investment choices. As of September 30, 2008, the library has no investments that meet the above criteria.

Concentration of Credit Risk – The library places no limit on the amount the district may invest in any one issuer.

NOTE 4 – BRANCH CONTRACTS

Manistee County Library has entered into contracts with five local governments to provide locations for branch libraries. Manistee County Library operates the branch libraries within facilities owned and maintained by the governmental unit. All contracts specify reimbursements, renewal and termination procedures. Total expenditures under branch contracts for the fiscal year ended September 30, 2008, were \$85,161. As of September 30, 2008, only four of the five branches have signed contracts.

NOTE 5 – RECEIVABLES

Receivables at September 30 consist of the following:

	General fur	ıd
Accounts Penal fines Taxes	\$ 10,0 44,4 2,6	13
	\$ 57,1	12

Because of the Library's favorable collection experience, no allowance for doubtful accounts has been recorded.

NOTE 6 - LONG-TERM DEBT

At September 30, 2008, long-term debt and other long-term obligations currently outstanding are as follows:

Termination benefits \$ 18,977

The following is a summary of the changes in long-term liabilities for the year ended September 30, 2008:

	Beginning Balance		Additions		Reductions		Ending Balance		Due within one year	
Governmental Activities: Notes payable: Promissory note	\$	112,500	\$		\$	112,500	\$		\$	
Other liabilities: Termination benefits		16,979		1,998				18,977		5,000
Total long-term liabilities	\$	129,479	\$	1,998	\$	112,500	\$	18,977	\$	5,000

NOTE 7 – DISCLOSURE OF INFORMATION ABOUT CAPITAL ASSETS

Capital asset balances and activity for the year ended September 30, 2008 were as follows:

	 Beginning of year		Additions		tirements/ assifications	End of year		
Leasehold improvements Furniture and fixtures Computer and related equipment Library Books	\$ 315,188 142,881 164,078 1,990,844	\$	29,865 10,038 31,496 152,371	\$	46,593	\$	345,053 152,919 148,981 2,143,215	
A 14 15 14	2,612,991	ф	223,770	¢.	46,593		2,790,168	
Accumulated Depreciation	 1,646,922	<u>\$</u>	198,556		43,489		1,801,989	
Net capital assets	\$ 966,069					\$	988,179	

NOTE 8 – EMPLOYEE RETIREMENT SYSTEM – DEFINED BENEFIT PLAN

Manistee County Library employees are covered under the Manistee County retirement program.

Plan Description – Manistee County participates in the Municipal Employees Retirement System of Michigan (MERS), a public employer and employee retirement system. MERS operates as an independent public nonprofit organization. The county retirement system also includes employees of the Sheriff Department and the Medical Care Facility. A separate account is maintained by MERS for these departments. Substantially all employees are covered by the MERS retirement system.

The benefits and conditions outlined below are for general information only.

Mandatory retirement: None

Deferred Retirement: Termination of membership before age 60, other than by retirement or death, after 8 years of credited service. Retirement allowance begins upon application and satisfaction of normal retirement requirements. The retirement allowance is computed in the same manner as a service retirement with the applicable benefit program being determined as of the date of termination of membership.

Right to an allowance is forfeited if a member's accumulated contributions are withdrawn.

Benefits are computed based on a five year average of final compensation multiplied by a factor of 2.5%, multiplied by the number of years of service. Death and disability benefits are also provided. Total contributions made to MERS for the year ended September 30, 2008 was \$54,973.

The funded status of the library's portion of the retirement plan is unavailable.

NOTE 9 – TRUST FUND BENEFICIARY

Manistee County Library was designated as an income beneficiary upon the death of a patron on August 31, 1996. As stated in the patron's trust agreement, the first 20 years of income, which will be distributed at least annually, is to be used for capital improvements to any branch library located in Manistee County other than the main branch located in the City of Manistee. Although the monies may be administered through the main branch of the Manistee County Library, the funds should be directed so that the money distributed is segregated from the general funds, being earmarked specifically for branch funding. After the first 20 years from the date of the patron's death, the trust income shall be used for capital improvements of any Manistee County Library branches, including the main branch in Manistee, Michigan. These distributions will continue for the next 67 years, ending August 31, 2086.

NOTE 10 – CAFETERIA PLAN

On March 18, 1997, Manistee County adopted a Section 125 Cafeteria Plan effective June 1, 1997. The purpose of the plan is to provide the employees with a choice between cash and benefit coverages under various plans which are maintained by Manistee County. The plan year runs from January 1 to December 31.



MANISTEE COUNTY LIBRARY GENERAL FUND

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL – GAAP BASIS YEAR ENDED SEPTEMBER 30, 2008

	Budgeted Amounts							Variance with Final Budget-	
	Original			Final	Actual		Favorable (unfavorable)		
REVENUES:									
Property taxes	\$	1,104,735	\$	1,080,625	\$	1,092,367	\$	11,742	
Penal fines		263,500		263,500		280,876		17,376	
State aid		10,500		17,400		18,007		607	
Contributions		40,000		69,755		69,162		(593)	
Interest income		19,000		18,200		22,197		3,997	
Fines		10,000		12,000		11,971		(29)	
Book sales		150		750		275		(475)	
Other services		8,215		8,215	_	8,249		34	
Total revenues		1,456,100		1,470,445		1,503,104		32,659	
EXPENDITURES:									
Salaries and fringe benefits		791,745		789,135		741,169		47,966	
Supplies		13,500		13,500		8,915		4,585	
Library books and materials		188,150		195,915		181,626		14,289	
Professional and contractual services		79,550		75,100		64,720		10,380	
Branch expenses		80,090		92,530		85,161		7,369	
Conferences, workshops and travel		6,700		6,000		3,387		2,613	
Utilities		34,750		35,050		30,766		4,284	
Building repairs and maintenance		34,350		40,875		39,022		1,853	
Capital outlay		233,845		75,600		49,861		25,739	
Other expenditures		10,700		10,875		7,387		3,488	
Total expenditures		1,473,380		1,334,580		1,212,014		122,566	
NET CHANGES IN FUND BALANCES	\$	(17,280)	\$	135,865		291,090	\$	155,225	
FUND BALANCES:									
Beginning of year						429,787			
End of year					\$	720,877			

^{*} The Board of Trustees intended to use unrestricted fund balance to make up for the budgeted revenue shortfall.



REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

January 21, 2009

To the Board of Trustees Manistee County Library Ludington, Michigan

We have audited the financial statements of the governmental activities of Manistee County Library as of and for the year ended September 30, 2008, which collectively comprise Manistee County Library basic financial statements and have issued our report thereon dated January 21, 2009. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Manistee County Library's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Manistee County Library internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of Manistee County Library internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects Manistee County Library ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of Manistee County Library financial statements that is more than inconsequential will not be prevented or detected by Manistee County Library internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by Manistee County Library internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

Compliance and other matters

As part of obtaining reasonable assurance about whether Manistee County Library's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants agreements, noncompliance with which would have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

In addition, we noted other matters involving the internal control and its operation that we have reported to management of Manistee County Library in a separate letter dated January 21, 2009.

This report is intended solely for the information and use of the Board of Trustees and management and is not intended to be and should not be used by anyone other than these specific parties.

Certified Public Accountants



January 21, 2009

Board of Trustees Manistee County Library Manistee, MI

In planning and performing our audit of the financial statements of Manistee County Library for the fiscal year ended September 30, 2008, in accordance with auditing standards generally accepted in the United States of America, we considered Manistee County Library's internal control over financial reporting (internal control) as a basis for designing our auditing procedures for the purpose of expressing our opinions in the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Library's internal control. Accordingly, we do not express an opinion on the effectiveness of the Library's internal control.

Our consideration of internal controls was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or a combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the entity's financial statements that is more than inconsequential will not be prevented or detected by the entity's internal control.

During our audit, we noted the following control deficiencies:

Designated Contributions

We noted during our audit the Library received contributions for the summer reading program. When contributions are received for a specific reason, the Library needs to have a procedure to insure that those funds are spent as intended by the donor. We were able to determine that the Library did spend the necessary amount on the summer reading program compared to the amount of designated contributions. In the future, the Library needs to develop a system to track designed gifts to be sure that those funds are spent as required by the donor.

This report is intended solely for the information and use of the Board of Trustees, management, and others within the organization and is not intended to be and should not be used by anyone other than these specified parties.

Certified Public Accountants



January 21, 2009

To the Library Board of Trustees Manistee County Library

We have audited the financial statements of Manistee County Library for the year ended September 30, 2008, and have issued our report thereon dated January 21, 2009. Professional standards require that we provide you with the following information related to our audit.

Our Responsibilities under U.S. Generally Accepted Auditing Standards and Government Auditing Standards

As stated in our engagement letter dated November 11, 2008, our responsibility, as described by professional standards, is to express opinions about whether the financial statements prepared by management with your oversight are fairly presented, in all material respects, in conformity with U.S. generally accepted accounting principles. Our audit of the financial statements does not relieve you or management of your responsibilities.

As part of our audit, we considered the internal control of Manistee County Library. Such considerations were solely for the purpose of determining our audit procedures and not to provide any assurance concerning such internal control.

As part of obtaining reasonable assurance about whether the financial statements are free of material misstatement, we performed test of Manistee County Library's compliance with certain provisions of laws, regulations, contracts, and grants. However, the objective of our tests was not to provide an opinion on compliance with such provisions.

Planned Scope and Timing of the Audit

We performed the audit according to the planned scope and timing previously communicated to you in our engagement letter.

Significant Audit Findings

Qualitative Aspects of Accounting Practices

Management is responsible for the selection and use of appropriate accounting policies. In accordance with the terms of our engagement letter, we will advise management about the appropriateness of accounting policies and their application. The significant accounting policies used by Manistee County Library are described in Note 1 to the financial statements. No new accounting policies were adopted and the application of existing policies was not changed during 2007-2008. We noted no transactions entered into by the Library during the year for which there is a lack of authoritative guidance or consensus. There are no significant transactions that have been recognized in the financial statements in a different period than when the transaction occurred.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimate affecting the financial statements were:

• Management's estimate of the useful lives of depreciable capital assets is based on the length of time it is believed that those assets will provide some economic benefit in the future.

Difficulties Encountered in Performing the Audit

We encountered no significant difficulties in dealing with management in performing and completing our audit.

Corrected and Uncorrected Misstatements

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are trivial, and communicate them to the appropriate level of management. Management has corrected all such misstatements. In addition, none of the misstatements detected as a result of audit procedures and corrected by management were material, either individually or in the aggregate, to the financial statements taken as a whole.

Disagreements with Management

For purposes of this letter, professional standards define a disagreement with management as a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

Management Representations

We have requested certain representations from management that are included in the management representation letter dated January 21, 2009.

Management Consultations with Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the Library's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

Other Audit Findings or Issues

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the Library's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

This information is intended solely for the use of the Board of Trustees and management of Manistee County Library and is not intended to be and should not be used by anyone other than these specified parties.

Very truly yours,

Certified Public Accountants